

David M. King, Esq. (Bar No. 95279)  
Jeremy A. Burns, Esq. (Bar No. 239917)  
CARR, McCLELLAN, INGERSOLL, THOMPSON & HORN  
Professional Law Corporation  
216 Park Road  
P.O. Box 513  
Burlingame, California 94011-0513  
Telephone: (650) 342-9600  
Facsimile: (650) 342-7685

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JUL 13 2009

Richard W. Wieking  
Clerk, U.S. District Court  
Northern District of California

Northern  
Attorneys for Defendants  
**CITY OF SAN MATEO, SHANDON MURPHY, JOSEPH YANSUKA**

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

JANE DOE,

**Plaintiff.**

~~Case No. C-05596-SI~~

FILED

JUL 15 2009

**RICHARD W. WIEKING**  
CLERK, U.S. DISTRICT COURT  
**NORTHERN DISTRICT OF CALIFORNIA**

## STIPULATED PROTECTIVE ORDER

**CITY OF SAN MATEO, et al.**

**Defendant.**

## PURPOSES AND LIMITATIONS

Disclosure and discovery activity in this action are likely to involve production of confidential, proprietary, or private information for which special protection from public disclosure and from use for any purpose other than prosecuting this litigation would be warranted. Accordingly, the parties hereby stipulate to and petition the court to enter the following Stipulated Protective Order. The parties acknowledge that this Order does not confer blanket protections on all disclosures or responses to discovery and that the protection it affords extends only to the limited information or items that are entitled under the applicable legal principles to treatment as confidential. The parties further acknowledge, as set forth in Section 10, below, that this Stipulated Protective Order creates no entitlement to file confidential information under seal; Civil Local Rule 79-5 sets forth the procedures that must be followed

1 and reflects the standards that will be applied when a party seeks permission from the court to  
2 file material under seal.

3 **2. DEFINITIONS**

4       **2.1    Party**: any party to this action, including all of its officers, directors, employees,  
5 consultants, retained experts, and outside counsel (and their support staff).

6       **2.2    Disclosure or Discovery Material**: all items or information, regardless of the  
7 medium or manner generated, stored, or maintained (including, among other things, testimony,  
8 transcripts, or tangible things) that are produced or generated in disclosures or responses to  
9 discovery in this matter.

10      **2.3    “Confidential” Information or Items**: information (regardless of how generated,  
11 stored or maintained) or tangible things that qualify for protection under standards developed  
12 under F.R.Civ.P. 26(c).

13      **2.4    “Highly Confidential – Attorneys’ Eyes Only” Information or Items**: extremely  
14 sensitive “Confidential Information or Items” whose disclosure to another Party or non-party  
15 would create a substantial risk of serious injury that could not be avoided by less restrictive  
16 means.

17      **2.5    Receiving Party**: a Party that receives Disclosure or Discovery Material from a  
18 Producing Party.

19      **2.6    Producing Party**: a Party or non-party that produces Disclosure or Discovery  
20 Material in this action.

21      **2.7    Designating Party**: a Party or non-party that designates information or items that it  
22 produces in disclosures or in responses to discovery as “Confidential” or “Highly Confidential—  
23 Attorneys’ Eyes Only.”

24      **2.8    Protected Material**: any Disclosure or Discovery Material that is designated as  
25 “Confidential” or as “Highly Confidential – Attorneys’ Eyes Only.”

26      **2.9    Outside Counsel**: attorneys who are not employees of a Party but who are retained  
27 to represent or advise a Party in this action.

28      **2.10   House Counsel**: attorneys who are employees of a Party.

1       2.11   Counsel (without qualifier): Outside Counsel and House Counsel (as well as their  
2 support staffs).

3       2.12   Expert: a person with specialized knowledge or experience in a matter pertinent to  
4 the litigation who has been retained by a Party or its counsel to serve as an expert witness or as a  
5 consultant in this action and who is not a past or a current employee of a Party or of competitor of  
6 a Party's and who, at the time of retention, is not anticipated to become an employee of a Party or  
7 a competitor of a Party's. This definition includes a professional jury or trial consultant retained  
8 in connection with this litigation.

9       2.13   Professional Vendors: persons or entities that provide litigation support services  
10 (e.g., photocopying; videotaping; translating; preparing exhibits or demonstrations; organizing,  
11 storing, retrieving data in any form or medium; etc.) and their employees and subcontractors.

12       3.     SCOPE

13       The protections conferred by this Stipulation and Order cover not only Protected Material  
14 (as defined above), but also any information copied or extracted therefrom, as well as all copies,  
15 excerpts, summaries, or compilations thereof, plus testimony, conversations, or presentations by  
16 parties or counsel to or in court or in other settings that might reveal Protected Material.

17       4.     DURATION

18       Even after the termination of this litigation, the confidentiality obligations imposed by  
19 this Order shall remain in effect until a Designating Party agrees otherwise in writing or a court  
20 order otherwise directs.

21       5.     DESIGNATING PROTECTED MATERIAL

22       5.1     Exercise of Restraint and Care in Designating Material for Protection. Each Party  
23 or non-party that designates information or items for protection under this Order must take care to  
24 limit any such designation to specific material that qualifies under the appropriate standards. A  
25 Designating Party must take care to designate for protection only those parts of material,  
26 documents, items, or oral or written communications that qualify – so that other portions of the  
27 material, documents, items, or communications for which protection is not warranted are not  
28 swept unjustifiably within the ambit of this Order.

1 Mass, indiscriminate, or routinized designations are prohibited. Designations that are  
 2 shown to be clearly unjustified, or that have been made for an improper purpose (e.g., to  
 3 unnecessarily encumber or retard the case development process, or to impose unnecessary  
 4 expenses and burdens on other parties), expose the Designating Party to sanctions.

5 If it comes to a Party's or a non-party's attention that information or items that it  
 6 designated for protection do not qualify for protection at all, or do not qualify for the level of  
 7 protection initially asserted, that Party or non-party must promptly notify all other parties that it  
 8 is withdrawing the mistaken designation.

9       5.2 Manner and Timing of Designations. Except as otherwise provided in this Order  
 10 (see, e.g., second paragraph of section 5.2(a), below), or as otherwise stipulated or ordered,  
 11 material that qualifies for protection under this Order must be clearly so designated before the  
 12 material is disclosed or produced.

13              Designation in conformity with this Order requires:

14              (a) for information in documentary form (apart from transcripts of depositions  
 15 or other pretrial or trial proceedings), that the Producing Party affix the legend  
 16 “CONFIDENTIAL” or “HIGHLY CONFIDENTIAL – ATTORNEYS’ EYES ONLY” at the top  
 17 of each page that contains protected material. If only a portion or portions of the material on a  
 18 page qualifies for protection, the Producing Party also must clearly identify the protected  
 19 portion(s) (e.g., by making appropriate markings in the margins) and must specify, for each  
 20 portion, the level of protection being asserted (either “CONFIDENTIAL” or “HIGHLY  
 21 CONFIDENTIAL – ATTORNEYS’ EYES ONLY”).

22              A Party or non-party that makes original documents or materials available  
 23 for inspection need not designate them for protection until after the inspecting Party has  
 24 indicated which material it would like copied and produced. During the inspection and before the  
 25 designation, all of the material made available for inspection shall be deemed “HIGHLY  
 26 CONFIDENTIAL – ATTORNEYS’ EYES ONLY.” After the inspecting Party has identified the  
 27 documents it wants copied and produced, the Producing Party must determine which documents,  
 28 or portions thereof, qualify for protection under this Order, then, before producing the specified

1 documents, the Producing Party must affix the appropriate legend ("CONFIDENTIAL" or  
 2 "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY") at the top of each page that  
 3 contains Protected Material. If only a portion or portions of the material on a page qualifies for  
 4 protection, the Producing Party also must clearly identify the protected portion(s) (e.g., by  
 5 making appropriate markings in the margins) and must specify, for each portion, the level of  
 6 protection being asserted (either "CONFIDENTIAL" or "HIGHLY CONFIDENTIAL –  
 7 ATTORNEYS' EYES ONLY").

8                         (b) for testimony given in deposition or in other pretrial or trial proceedings,  
 9 that the Party or non-party offering or sponsoring the testimony identify on the record, before the  
 10 close of the deposition, hearing, or other proceeding, all protected testimony, and further specify  
 11 any portions of the testimony that qualify as "HIGHLY CONFIDENTIAL – ATTORNEYS'  
 12 EYES ONLY." When it is impractical to identify separately each portion of testimony that is  
 13 entitled to protection, and when it appears that substantial portions of the testimony may qualify  
 14 for protection, the Party or non-party that sponsors, offers, or gives the testimony may invoke on  
 15 the record (before the deposition or proceeding is concluded) a right to have up to twenty  
 16 (20) days to identify the specific portions of the testimony as to which protection is sought and to  
 17 specify the level of protection being asserted ("CONFIDENTIAL" or "HIGHLY  
 18 CONFIDENTIAL – ATTORNEYS' EYES ONLY"). Only those portions of the testimony that  
 19 are appropriately designated for protection within the twenty (20) days shall be covered by the  
 20 provisions of this Stipulated Protective Order.

21                         Transcript pages containing Protected Material must be separately bound  
 22 by the court reporter, who must affix to the top of each such page the legend  
 23 "CONFIDENTIAL" or "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY," as  
 24 instructed by the Party or non-party offering or sponsoring the witness or presenting the  
 25 testimony.

26                         (c) for information produced in some form other than documentary, and for  
 27 any other tangible items, that the Producing Party affix in a prominent place on the exterior of the  
 28 container or containers in which the information or item is stored the legend "CONFIDENTIAL"  
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1 or "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY." If only portions of the  
 2 information or item warrant protection, the Producing Party, to the extent practicable, shall  
 3 identify the protected portions, specifying whether they qualify as "Confidential" or as "Highly  
 4 Confidential – Attorneys' Eyes Only."

5       5.3     Inadvertent Failures to Designate. If timely corrected, an inadvertent failure to  
 6 designate qualified information or items as "Confidential" or "Highly Confidential – Attorneys'  
 7 Eyes Only" does not, standing alone, waive the Designating Party's right to secure protection  
 8 under this Order for such material. If material is appropriately designated as "Confidential" or  
 9 "Highly Confidential – Attorneys' Eyes Only" after the material was initially produced, the  
 10 Receiving Party, on timely notification of the designation, must make reasonable efforts to assure  
 11 that the material is treated in accordance with the provisions of this Order.

12       6.     CHALLENGING CONFIDENTIALITY DESIGNATIONS

13       6.1     Timing of Challenges. Unless a prompt challenge to a Designating Party's  
 14 confidentiality designation is necessary to avoid foreseeable substantial unfairness, unnecessary  
 15 economic burdens, or a later significant disruption or delay of the litigation, a Party does not  
 16 waive its right to challenge a confidentiality designation by electing not to mount a challenge  
 17 promptly after the original designation is disclosed.

18       6.2     Meet and Confer. A Party that elects to initiate a challenge to a Designating  
 19 Party's confidentiality designation must do so in good faith and must begin the process by  
 20 conferring directly (in voice to voice dialogue; other forms of communication are not sufficient)  
 21 with counsel for the Designating Party. In conferring, the challenging Party must explain the basis  
 22 for its belief that the confidentiality designation was not proper and must give the Designating  
 23 Party an opportunity to review the designated material, to reconsider the circumstances, and, if no  
 24 change in designation is offered, to explain the basis for the chosen designation. A challenging  
 25 Party may proceed to the next stage of the challenge process only if it has engaged in this meet  
 26 and confer process first.

27       6.3     Judicial Intervention. A Party that elects to press a challenge to a confidentiality  
 28 designation after considering the justification offered by the Designating Party may file and serve

1 a motion under Civil Local Rule 7 (and in compliance with Civil Local Rule 79-5, if applicable)  
2 that identifies the challenged material and sets forth in detail the basis for the challenge. Each  
3 such motion must be accompanied by a competent declaration that affirms that the movant has  
4 complied with the meet and confer requirements imposed in the preceding paragraph and that sets  
5 forth with specificity the justification for the confidentiality designation that was given by the  
6 Designating Party in the meet and confer dialogue.

7 The burden of persuasion in any such challenge proceeding shall be on the  
8 Designating Party. Until the court rules on the challenge, all parties shall continue to afford the  
9 material in question the level of protection to which it is entitled under the Producing Party's  
10 designation.

11 7. ACCESS TO AND USE OF PROTECTED MATERIAL

12 7.1 Basic Principles. A Receiving Party may use Protected Material that is disclosed or  
13 produced by another Party or by a non-party in connection with this case only for prosecuting,  
14 defending, or attempting to settle this litigation. Such Protected Material may be disclosed only to  
15 the categories of persons and under the conditions described in this Order. When the litigation has  
16 been terminated, a Receiving Party must comply with the provisions of section 11, below (FINAL  
17 DISPOSITION).

18 Protected Material must be stored and maintained by a Receiving Party at a  
19 location and in a secure manner that ensures that access is limited to the persons authorized  
20 under this Order.

21 7.2 Disclosure of "CONFIDENTIAL" Information or Items. Unless otherwise ordered  
22 by the court or permitted in writing by the Designating Party, a Receiving Party may disclose any  
23 information or item designated CONFIDENTIAL only to:

24 (a) the Receiving Party's Outside Counsel of record in this action, as well as  
25 employees of said Counsel to whom it is reasonably necessary to disclose the information for this  
26 litigation and who have signed the "Agreement to Be Bound by Protective Order" that is attached  
27 hereto as Exhibit A;

(b) the officers, directors, and employees (including House Counsel) of the Receiving Party to whom disclosure is reasonably necessary for this litigation and who have signed the "Agreement to Be Bound by Protective Order" (Exhibit A);

(c) experts (as defined in this Order) of the Receiving Party to whom disclosure is reasonably necessary for this litigation and who have signed the "Agreement to Be Bound by Protective Order" (Exhibit A);

(d) the Court and its personnel;

(e) court reporters, their staffs, and professional vendors to whom disclosure is reasonably necessary for this litigation and who have signed the "Agreement to Be Bound by Protective Order" (Exhibit A);

(f) during their depositions, witnesses in the action to whom disclosure is reasonably necessary and who have signed the "Agreement to Be Bound by Protective Order" (Exhibit A). Pages of transcribed deposition testimony or exhibits to depositions that reveal Protected Material must be separately bound by the court reporter and may not be disclosed to anyone except as permitted under this Stipulated Protective Order.

(g) the author of the document or the original source of the information.

### 7.3 Disclosure of "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY"

Information or Items. Unless otherwise ordered by the court or permitted in writing by the Designating Party, a Receiving Party may disclose any information or item designated "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY" only to:

(a) the Receiving Party's Outside Counsel of record in this action, as well as employees of said Counsel to whom it is reasonably necessary to disclose the information for this litigation and who have signed the "Agreement to Be Bound by Protective Order" that is attached hereto as Exhibit A;

(b) experts (as defined in this Order) (1) to whom disclosure is reasonably necessary for this litigation, (2) who have signed the "Agreement to be Bound by Protective Order" (Exhibit A):

(c) the Court and its personnel:

1                             (d)     court reporters, their staffs, and professional vendors to whom disclosure  
 2 is reasonably necessary for this litigation and who have signed the "Agreement to Be  
 3 Bound by Protective Order" (Exhibit A); and  
 4                             (e)     the author of the document or the original source of the information.

5        8. PROTECTED MATERIAL SUBPOENAED OR ORDERED PRODUCED IN OTHER  
 6        LITIGATION.

7                             If a Receiving Party is served with a subpoena or an order issued in other litigation that  
 8 would compel disclosure of any information or items designated in this action as  
 9 "CONFIDENTIAL" or "HIGHLY CONFIDENTIAL – ATTORNEYS' EYES ONLY," the  
 10 Receiving Party must so notify the Designating Party, in writing (by fax, if possible)  
 11 immediately and in no event more than three court days after receiving the subpoena or order.  
 12 Such notification must include a copy of the subpoena or court order.

13                             The Receiving Party also must immediately inform in writing the Party who caused the  
 14 subpoena or order to issue in the other litigation that some or all the material covered by the  
 15 subpoena or order is the subject of this Protective Order. In addition, the Receiving Party must  
 16 deliver a copy of this Stipulated Protective Order promptly to the Party in the other action that  
 17 caused the subpoena or order to issue.

18                             The purpose of imposing these duties is to alert the interested parties to the existence of  
 19 this Protective Order and to afford the Designating Party in this case an opportunity to try to  
 20 protect its confidentiality interests in the court from which the subpoena or order issued. The  
 21 Designating Party shall bear the burdens and the expenses of seeking protection in that court of  
 22 its confidential material – and nothing in these provisions should be construed as authorizing or  
 23 encouraging a Receiving Party in this action to disobey a lawful directive from another court.

24        9. UNAUTHORIZED DISCLOSURE OF PROTECTED MATERIAL

25                             If a Receiving Party learns that, by inadvertence or otherwise, it has disclosed Protected  
 26 Material to any person or in any circumstance not authorized under this Stipulated Protective  
 27 Order, the Receiving Party must immediately (a) notify in writing the Designating Party of the  
 28 unauthorized disclosures, (b) use its best efforts to retrieve all copies of the Protected Material,

1       (c) inform the person or persons to whom unauthorized disclosures were made of all the terms of  
 2 this Order, and (d) request such person or persons to execute the "Acknowledgment and  
 3 Agreement to Be Bound" that is attached hereto as Exhibit A.

4       10.     FILING PROTECTED MATERIAL.

5              Without written permission from the Designating Party or a court order secured after  
 6 appropriate notice to all interested persons, a Party may not file in the public record in this action  
 7 any Protected Material. A Party that seeks to file under seal any Protected Material must comply  
 8 with Civil Local Rule 79-5.

9       11.     FINAL DISPOSITION.

10              Unless otherwise ordered or agreed in writing by the Producing Party, within sixty (60)  
 11 days after the final termination of this action, each Receiving Party must return all Protected  
 12 Material to the Producing Party. As used in this subdivision, "all Protected Material" includes all  
 13 copies, abstracts, compilations, summaries or any other form of reproducing or capturing any of  
 14 the Protected Material. With permission in writing from the Designating Party, the Receiving  
 15 Party may destroy some or all of the Protected Material instead of returning it. Whether the  
 16 Protected Material is returned or destroyed, the Receiving Party must submit a written  
 17 certification to the Producing Party (and, if not the same person or entity, to the Designating  
 18 Party) by the sixty (60) day deadline that identifies (by category, where appropriate) all the  
 19 Protected Material that was returned or destroyed and that affirms that the Receiving Party has  
 20 not retained any copies, abstracts, compilations, summaries or other forms of reproducing or  
 21 capturing any of the Protected Material. Notwithstanding this provision, Counsel are entitled to  
 22 retain an archival copy of all pleadings, motion papers, transcripts, legal memoranda,  
 23 correspondence or attorney work product, even if such materials contain Protected Material. Any  
 24 such archival copies that contain or constitute Protected Material remain subject to this  
 25 Protective Order as set forth in Section 4 (DURATION), above.

26       12.     MISCELLANEOUS

27              12.1    Right to Further Relief. Nothing in this Order abridges the right of any person to  
 28 seek its modification by the Court in the future.

1           12.2 Right to Assert Other Objections. By stipulating to the entry of this Protective  
2 Order no Party waives any right it otherwise would have to object to disclosing or producing any  
3 information or item on any ground not addressed in this Stipulated Protective Order. Similarly, no  
4 Party waives any right to object on any ground to use in evidence of any of the material covered  
5 by this Protective Order.

6 IT IS SO STIPULATED, THROUGH COUNSEL OF RECORD.

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Dated: 7-7-09 By: Jane Doe

Jane Doe  
In Pro Per

Dated: 7-1-09 By: David M. King/Jeremy A. Burns

Attorneys for Defendants

City of San Mateo, Shandon Murphy and Joseph Yansuka

Dated: \_\_\_\_\_ By: \_\_\_\_\_

Jennifer L. Rusnak, Esq.  
Attorneys for Defendants

City of Burlingame, Kevin Kashiwahara, Jim Ford, and  
Steve Vega

Dated: 7/24/09 By: Kathryn E. Alberti

Attorneys for Defendants

County of San Mateo, San Mateo County Sheriff's Office  
and Deputy Suzanne Blick

PURSUANT TO STIPULATION, IT IS SO ORDERED

Dated: 7/14/09 By: Susan Illston

United States District Judge

12.2 Right to Assert Other Objections. By stipulating to the entry of this Protective Order no Party waives any right it otherwise would have to object to disclosing or producing any information or item on any ground not addressed in this Stipulated Protective Order. Similarly, no Party waives any right to object on any ground to use in evidence of any of the material covered by this Protective Order.

IT IS SO STIPULATED, THROUGH COUNSEL OF RECORD.

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Jane Doe  
In Pro Per

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
David M. King/Jeremy A. Burns  
Attorneys for Defendants  
City of San Mateo, Shandon Murphy and Joseph Yansuka

Dated: 6/29/09 By: J. L. Rusnak  
Jennifer L. Rusnak, Esq. GREGG A. THORNTON  
Attorneys for Defendants  
City of Burlingame, Kevin Kashiwahara, Jim Ford, and  
Steve Vega

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Kathryn E. Alberti  
Attorneys for Defendants  
County of San Mateo, San Mateo County Sheriff's Office  
and Deputy Suzanne Blick

PURSUANT TO STIPULATION, IT IS SO ORDERED.

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Susan Illston  
United States District Judge

12.2 Right to Assert Other Objections. By stipulating to the entry of this Protective Order no Party waives any right it otherwise would have to object to disclosing or producing any information or item on any ground not addressed in this Stipulated Protective Order. Similarly, no Party waives any right to object on any ground to use in evidence of any of the material covered by this Protective Order.

IT IS SO STIPULATED, THROUGH COUNSEL OF RECORD.

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Jane Doe  
In Pro Per

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
David M. King/Jeremy A. Burns  
Attorneys for Defendants  
City of San Mateo, Shandon Murphy and Joseph Yansuka

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Jennifer L. Rusnak, Esq.  
Attorneys for Defendants  
City of Burlingame, Kevin Kashiwahara, Jim Ford, and  
Steve Vega

Dated: 02/01/0 By: Kathryn E. Alberti  
Attorneys for Defendants  
County of San Mateo, San Mateo County Sheriff's Office  
and Deputy Suzanne Blick

PURSUANT TO STIPULATION, IT IS SO ORDERED.

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Susan Illston  
United States District Judge

## EXHIBIT A

**ACKNOWLEDGMENT AND AGREEMENT TO BE BOUND**

I, \_\_\_\_\_, of \_\_\_\_\_, CA, declare under penalty of perjury that I have read in its entirety and understand the Stipulated Protective Order that was issued by the United States District Court for the Northern District of California on \_\_\_\_\_ in the case of Jane Doe v. City of San Mateo, et al.; Case No. C 07-05596. I agree to comply with and to be bound by all the terms of this Stipulated Protective Order and I understand and acknowledge that failure to so comply could expose me to sanctions and punishment in the nature of contempt. I solemnly promise that I will not disclose in any manner any information or item that is subject to this Stipulated Protective Order to any person or entity except in strict compliance with the provisions of this Order.

I further agree to submit to the jurisdiction of the United States District Court for the Northern District of California for the purpose of enforcing the terms of this Stipulated Protective Order, even if such enforcement proceedings occur after termination of this action. I hereby appoint \_\_\_\_\_ of \_\_\_\_\_ as my California agent for service of process in connection with this action or any proceedings related to enforcement of this Stipulated Protective Order.

Date:

City and State where sworn and signed:

Printed name:

**Signature:**